

Fifty-fifth session

*** * * A**/55/150 and Corr.1 and 2.

•••• ** In accordance with General Assembly resolution 54/248, sect. C, para. 1, the present report is being submitted on 8 September 2000 so as to include as much updated information as possible.

Item 116 (c) of the provisional agenda* Human rights

questions: human rights situations and

reports of special rapporteurs and representatives

������������� Situation of human rights in the Islamic Republic of Iran

�������� The Secretary-General has the honour to transmit to the members of the General Assembly the interim report prepared by Maurice Copithorne, Special Representative of the Commission on Human Rights on the situation of human rights in the Islamic Republic of Iran, in accordance with Assembly resolution 54/177 of 17 December 1999.

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��� Summary

***** *** **** ****** The present interim report covers the period 1 January to 15 August 2000.

Those seven months have been tumultuous ones in the Islamic Republic of Iran and human rights have been a dominant feature in most of the issues. From one perspective, it might be said that the Government is paying a high price for the transparency that the Government itself introduced three years ago.

�������� The most dramatic development was the accelerating attack on the press, which by the end of the period under review had led to the suppression of the entire reformist press and the imprisonment of many journalists. At the time of writing, there were reports that some of the press would be allowed to reopen.

�������� The economic situation of the poor and marginalized worsened during the period. On a significant number of occasions, Iranians took to the streets to protest unemployment, inflation and inadequate municipal services, as well as more political issues, such as the freedom of the press, the treatment of students and other detainees and government inaction in general. Paramilitary vigilantes often had a role in the suppression of those demonstrations.

������� The status of women remained largely unchanged, although there is the prospect that the new Majilis will tackle some of the systemic issues, such as easier access to divorce and the minimum age for marriage.

�������� The promised reform of the judiciary has not got off the ground and there are many indications that it is being hotly debated behind the scenes. Prisons are vastly overcrowded and executions remain suspiciously high. The evidence of the use of torture by law enforcement agencies, usually in illegal detention centres, is becoming a matter of public record.

�������� The murders and disappearances of intellectuals and political dissidents remains unsolved, with increasing pressure on the Government to expedite the prosecution of those concerned and to let the full truth come out.

••••• the status of ethnic and religious minorities remains largely unaddressed. The alienation of some minority ethnic groups by the Government stacit policy of assimilation continues to grow.

�������� Electoral democracy continues to grow, although major institutional obstacles to the exercise of the plenary powers by the legislature are now coming to the fore.

�������� On balance, the Special Representative considers that certain tangible progress made to date in 2000 has been overshadowed by backsliding in some areas and stagnation in others.

Contents

CUI	nents	Paragraphs	Page
	I.	1�9	4
	II. ���� Special Representative �s activities and sources �	10�11	4
	III. •••• Freedom of expression	12�21	5
A.	Media	12�15	5
B.	Student protests	16�21	5
	IV. ���� Status of women	22�31	6
	V. • • • Legal subjects	32 � 58	7
A.	Reform of the judicial system	32 � 36	7
B.	Rules of fair trial and related matters �	37 � 42	8
C.	Independent Bar Association	43�46	8
D.	Prisons	47 � 48	8
E.	Executions	49�52	9
F.	Torture and other cruel, inhuman or degrading treatment or punishment	53 � 58	9
	VI. ���� Murders and disappearances of intellectuals and political		
dissidents �		59�62	10
	VII.	63�79	10
A.	Kurds	63�67	10
B.	Azeris	68�70	11
C.	Religious minorities: Sunnis and Baha�is�	71 � 76	11
D.	Minorities policy	<i>77</i> �79	12
	VIII. ��� Other important matters	80�101	13
A.	Economic, social and cultural rights �	80�86	13
B.	Democracy	87�94	14
C.	Guardian Council	95 � 98	15
D.	Islamic Human Rights Commission ��	99�101	15
	IX. • • • Correspondence with the Government of the Islamic Republic of		
Iran	♦	102	15
	X. • • • Conclusions	103�113	16
��	���� Annexes		
ŶŶ	������������� I.���� Denial of fair trial and related rights		18
	\$\displaysquare \displaysquare \disp		20
	* * * * * * * * * * * * * * * * * * *		
	the Government of the Islamic Republic of Iran, 1 January-1 July 2000		21

I. Introduction

1. ••• •• The first seven months of 2000 have been tumultuous ones in the Islamic Republic of Iran. Human rights have been in the forefront, indeed frequently the core is sue involved in events.

2. •••• The most dramatic and far-reaching event was the accelerating attack on the freedom of press, which led to the virtual closing down of the entire reformist press. That event was especially significant because the establishment of a culture of open discussion centring on a free press had been at the heart of the President so declared objective of creating a civil society.

4. ••• Many of the social problems in the Islamic Republic of Iran, most of which have human rights dimensions, can be traced to the economic crisis, particularly in terms of rising unemployment and still rampant inflation. The poor and the marginalized are bearing the brunt of a mismanaged economy.

- 6. • • Equality rights have seen little progress. Women and minorities remain seriously disadvantaged in law and in practice. Neither the executive nor the legislature have taken leadership roles in addressing the legal as well as the social obstacles, although there are early signs of change on the part of the new Majilis, at least concerning women.
- 7. •••• In the present report, the Special Representative has attempted once again to capture what he believes to be the high points and the low ones in the effort to advance the cause of human rights in the Islamic Republic of Iran.
- 8. Overall, the Special Representative is reluctantly compelled by the record to state that in his view, such progress as there has been to date in 2000 has been overshadowed by backsliding in some cases and stagnation in others.
- 9. • • Finally, the Special Representative wishes to note, as he has done many times in the past, that the Islamic Republic of Iran is a complex, dynamic society. The pace of development, some of it substantive, has accelerated in recent months. The Special Representative believes that the country is changing and will continue to change. Significant improvements in the enjoyment of human rights are certainly not out of question, and indeed that climate might change markedly between the time the present report is being finalized in mid-August 2000 and the time the debate on the human rights situation in the Islamic Republic of Iran gets under way in the Third Committee.

II. Special Representatives activities and sources

10. ••• In seeking to discharge his mandate, the Special Representative has used many sources of information, including the Government of the Islamic Republic of Iran, other Governments, individuals, non-governmental organizations and the Iranian and international media.

11. During the period under review, the Special Representative received written communications from the following non-governmental organizations concerning the Islamic Republic of Iran: Alliance for Defense of Human Rights in Iran; Amnesty International; Baha�i International Community; Committee for Defence of Liberty in Iran; Association for the Defence of Political Prisoners in Iran; Committee to Protect Journalists; Constitutionalist Movement of Iran; Democratic Party of Iranian Kurdistan; Human Rights Watch; International PEN American Center; International PEN Writers in Prison Committee; Iranian Worker Left Unity; National Council of Resistance of Iran; Organization for Defending Victims of Violence; Reporters sans Fronti�res; Social Research; and the Society for the Defence of Political Prisoners in Iran.

III. Freedom of expression

A. Media

15. • • • There does seem to be a feeling in some quarters that the pendulum may have swung too far, and there is evidence

that some of the closed papers will be allowed to reopen. In sum, things may be changing for the better.

♦ B.**♦** Student protests

- 19. • Meanwhile, the first anniversary of the July 1999 demonstrations prompted demonstrations in Tehran and in Tabriz and the arrest of more students in both cities. In April and again in June 2000, there were arrests of students.
- 20. A full accounting for the July 1999 raid on the student dormitories, which had been promised by various leaders, remains outstanding. The head of the judiciary repeated that commitment in the days after the verdict in the trial of the police involved in the raid.
- 21. • • There is also an accounting to be made to what appear to be the well-founded and widespread allegations of the torture of student detainees and of the absence of a fair trial for those formally charged before the Revolutionary Court (see paras. 53-56 below).

IV. Status of women

- 22. •• The situation of women in the Islamic Republic of Iran has not noticeably changed in the period under review. In fact, media attention appears to have significantly diminished, due perhaps in part to the suppression of the reformist press during the period.
- 23. •••• In the February 2000 Majilis elections, 424 women were candidates. A number of them were reported in the press as calling for action, making such statements as •Our society and women must be freed from cultural and social burdens, such as imposed marriages and inequalities in Islamic laws and •Until now, women •s rights and sensitivities have been derided in the Islamic Republic of Iran and it is now our role and obligation to restore those rights •. Nine women were elected, one of whom was subsequently elected to the six-member Majilis Managing Committee.
- 24. According to press accounts, in July 2000 Tehran City Council received a report declaring that prostitution and drug abuse were widespread among the youth of Tehran. The average age of prostitutes had fallen from 27 to 20 a few years ago. Some 90 per cent of the girls who ran away from home fell into prostitution. The principal cause of prostitution was said to be economic hardship and social alienation.
- 26. Ouring the period under review, the first woman was appointed as the governor of a district; a *fatwa* was issued authorizing women to lead members of the same sex in prayers.
- 27. Attention is beginning to be paid in the Islamic Republic of Iran to the deleterious effect of the *chador*. It was recently targeted by the President of a Women S University as the cause of increasing osteoporosis among women.

standards.

- 29. Situations sometimes come to the attention of the Special Representative which, despite their probable infrequency, do in his view call out for urgent action by the Government, such as a recent story in *Resalat* on 4 July 2000 reporting the statement by an adviser to the Ministry of Health that consent for medical treatment given by a single mother, even for emergency surgery, does not meet the requirements of Iranian law. Reportedly, 15 per cent of Iranian households are now headed by a mother as a single parent. The Special Representative urges the Government to respond to this situation promptly in order to head off any denials of access to health care.
- 30. On the topic of violence against women, the *Human Development Report of Iran*, 1999, declares that an age-old culture of male domination, coercion and violence against women, generally regarded as chastisement, is mostly taken for granted by society. The existence of discriminatory laws and the ambiguity of other laws compound that attitude and make women vulnerable to violence, particularly domestic violence. It should therefore come as no surprise that apart from a few measures applied in extreme cases and some reasonably effective programmes designed to identify the cultural, social and legal roots of violence against women, no notable action has been taken to change prevailing attitudes or reform the pertinent laws and regulations.

• V.• Legal subjects

• A.• Reform of the judicial system

- 34. One of the problems faced by the Iranian judicial system in recent years has been the negative consequences of a merging of the procuracy into the judiciary. It was announced in June 2000 that a separate procuracy would be re-established as of March 2001. At a meeting in June 2000 of the Tehran Justice Department, the head of the Department reportedly called for a new criminal code covering all aspects of the criminal law system. After that, the structure of public and revolutionary courts would have to be revisited.

• B.• Rules of fair trial and related matters

- 37. • • In his report to the Commission on Human Rights (see E/CN.4/2000/35, paras. 34 and 35) the Special Representative set out his understanding of the elements of a fair trial. By all accounts, these rules continue to be ignored by the judiciary in the Islamic Republic of Iran.
- 38. • • One of the prominent cases that came to light during the period under review was the treatment by the courts of the students and others arrested in connection with the demonstration of 5 July 1999. Quite apart from their treatment in pre-trial detention, they were tried in a closed court without benefit of counsel.
- 40. ���� There was also the case of the police general sentenced to eight months in jail for misconduct in the treatment of the arrested Tehran mayor and deputy mayors several years ago. The convicted general has at last report not yet seen the inside of a jail even though the findings of the military court were upheld on appeal.
- 41. ���� Illegal detentions and persons simply gone missing in the justice system have begun to attract public attention. The Is lamic Human Rights Commission is now publicizing its so far unsuccessful efforts to trace such persons.
- 42. • • In a freedom of the press case reported in the press in June 2000, a newspaper was suspended prior to a court hearing on the grounds that publishing the objections of two detained journalists about the food and hygiene conditions in jail, even though it was followed by the printing of a denial by officials, was a basis for closing down the newspaper for disparaging Islam and the religious elements of the Islamic revolution.

& C. Independent Bar Association

- 43. •• •• Not much has been heard from the Independent Bar Association (IBA) in the period under review despite the turmoil regarding freedom of press and the conduct of the courts, particularly with regard to the rights of fair trial.

- 46. ���� Finally, the Special Representative notes Commission on Human Rights resolution 2000/42, in which the Commission noted the various international instruments relevant to the independence of the bar.

D. Pris ons

- 48. ••• The Special Representative notes that apart from building new prisons, the only other measure is to reduce the intake of prisoners. One move to that end is impending legislation to place women and children on probation rather than having them serve time in jail.

& E. Executions

- 50. • The Special Representative notes that a public debate about the death penalty got under way in 1999 before strong

- official opposition extinguished it. In August 2000, the Supreme Court confirmed the sentence of three and a half years in prison for the editor-in-chief who had published the story that had set off the debate. He was convicted of hurting Islam.
- 52. •• •• The Special Representative wishes to reiterate that the statistics mentioned above are drawn from press accounts, with all the margin of error that implies. He calls upon the Government once again to make official figures publicly available.

F. Torture and other cruel, inhuman or degrading treatment or punishment

X. Conclusions

103. The period under review has been disastrous for the freedom of the press, a freedom that developed in large part to facilitate the implementation of government accountability. This freedom is an integral component of a civil society. The Special Representative urges the three branches of the Iranian Government to work together to accomplish this vital goal.

104. The student demonstrations of July 1999 were a signal event in the life of the Islamic Republic of Iran. It should have been an occasion to celebrate the exercise in freedom of expression. The judiciary moved quickly against the student leaders, but apart from an unsatisfactory trial against certain police officers has apparently done nothing to bring the extrajudicial vigilantes to justice. In Tabriz as well, students have paid a heavy price for exercising their right of expression. The Special Representative calls on the Government to accelerate its efforts to bring the provocateurs in both cases to trial.

105. •• The major systemic impediments to the full enjoyment by women of their human rights have not yet been addressed. The Special Representative calls on the Government to do so.

106. The legal system requires urgent attention. To begin with, the Special Representative calls on the judiciary to accelerate the introduction of the reform programme that was promised a year ago when the head of the judiciary took office. The Independent Bar Association has failed to meet the expectations that were held out for it when its first elected council came into office. IBA is not yet living up to its name or the international guidelines for bar associations. The Special Representative urges the Government, perhaps the Majilis, to study the re-establishment of the Bar Association to meet the commitments of the President to the rule of law, in particular to a truly independent bar.

107. The number of executions continues to be high. The Special Representative urges the Government to comply with existing international standards in this respect.

108. • • It is now generally and publicly acknowledged that torture exists in the Islamic Republic of Iran and that it is certainly not an isolated phenomenon. The Special Representative urges the Government as a whole to commit itself to uphold the ban on torture that appears in the Constitution of the Islamic Republic of Iran and the various international norms in that regard.

109. The murders and disappearances of intellectuals and dissident politicians seem no nearer to being solved, which has given credibility to the widely held view that an open enquiry or trial would lead to persons in high places. The Special Representative calls on the Government of the Islamic Republic of Iran, in the fulfilment of the commitment to the protection of human rights as well as its specific undertaking in the case, to prosecute as soon as possible those concerned, in open court and without concern as to where the evidence may lead.

110. The rights of minorities, both ethnic and religious, remain another area largely neglected by the Government. The Special Representative urges the Government to:

������� (a)���� Address the concerns of the Sunnis with regard to the building and/or refurbishment of dedicated Sunni mosques;

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������� (c)���� Extend to all religious and ethnic minority groups the cultural rights articulated in the Constitution.

111. With regard to the fuller enjoyment of civil and political rights as well as economic, social and cultural rights, the Special Representative believes it imperative that the Government address the socio-economic problems that are causing so much distress to the poor and the disadvantaged.

112. The Islamic Republic of Iran continues to make progress towards democracy, but sooner or later the arbitrary, untransparent and perhaps even capricious conduct of the Guardian Council must be addressed. As it stands now, it is an obstacle to

making the Government of the Islamic Republic of Iran more accountable to the Iranian people.

113. Finally, the Special Representative notes with regret that he continues to be unable to visit the Islamic Republic of Iran. He calls on the Government to return to full cooperation with the Commission on Human Rights in this regard.

Annex I

Denial of fair trial and related rights

��������������� Case of Iranian Jews and Moslems in Shiraz

���������������������������� Arbitrary arrest and extended detention without charge

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�������� 1.���� Iranian laws:

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���������������� Article 33 of the Criminal Procedure Code.

•••• International norms:

��������������� Article 9 of the Universal Declaration of Human Rights;

����������������� Article 9.1 of the International Covenant on Civil and Political Rights.

Accused held for nine months without judicial arrest order or temporary detention orders. Thereafter, by temporary detention orders but apparently not in accordance with law.

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�������� 1.���� Iranian laws:

����������������� Article 32 of the Iranian Constitution;

�������������� Article 132 of the Criminal Procedure Code.

•••• International norms:

������������������ Article 92 of the International Covenant on Civil and Political Rights.

Up to the date of judgement, no indictment known to the Penal Code of the Islamic Republic of Iran was made.

\$\$\$\$\$\$\$C.\$\$\$\$\$\$Extra-legal confession

��������������� Article 129 of the Criminal Procedure Code.

•••• International norms:

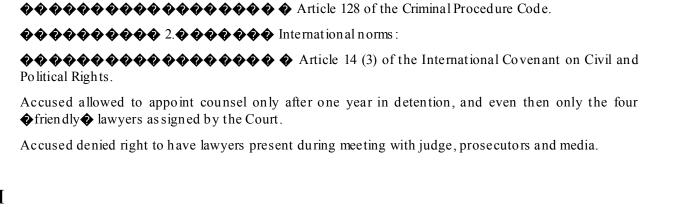
������������������ Article 14 (3) of the International Convention Civil and Political Rights.

The accused were obliged to testify against themselves without free access to lawyers or family members.

���������� In violation of:

••••• Iranian law:

�������������� Article 35 of the Constitution;



Annex II

Information on the Situation of the Bahasis

������ The following is based on information received by the Special Representative.

- 1. •••• Of the three Baha• is arrested in Isfahan for their involvement with the Baha• i Institute of Higher Education and who received verdicts on 16 March 1999, only Ziaullah Mizapanah is still under house arrest. Sina Hakiman, Farrad Khajeh and Habibullah Ferdosian have been released.
- 2. • • • • • Manuchehr Khulusi, a resident of Khurasan who was reportedly arrested on 9 June 1999 and transferred to Mashhad with no clear indication as to the charges brought against him, has also been released. The status of the verdict against him, however, is unclear.

Annex III

Correspondence between the Special Representative and the Government of the Islamic Republic of Iran, 1 January- 1 July 2000

1. On 18 February 2000, the Special Representative addressed a letter to the Minister for Foreign Affairs requesting information on the cases of Hidayat Kashifi Najafabadi and Sirus Dhabihi-Muqaddam, reportedly arrested for their Baha i activities and whose death sentences had allegedly been confirmed. The Special Representative received a letter dated 25 February 2000 from the Permanent Representative of the Islamic Republic of Iran to the United Nations Office at Geneva, stating that the spokesmen of the judiciary had denied confirmation of the death sentences. By another letter dated 27 March 2000, the Permanent Representative further informed the Special Representative of the following:

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������� (b)���� Hidayat Kashifi Najafabadi, Sirus Dhabihi-Muqaddam and Ataollah Hamed Nasirizadeh were arrested in 1997 on charges of action against national security and spying and sentenced to death by the primary court;

�������� (c)���� The Supreme Court rejected the case and sent it back to another primary court for reconsideration;

(For an update on the case, see main report, para. 73.)

2. • • • • A letter dated 30 March 2000 from the Permanent Representative contained the

following information in response to the Special Representative selecter dated 21 June 1999 drawing the urgent attention of the Iranian authorities to the reported arrest in the Islamic Republic of Iran of 13 persons, all said to be Iranian Jews, suspected of spying for Israel:

�������� (a)���� In accordance with relevant laws and regulations, accused persons enjoy the right to be defended by a lawyer of their own choice. A competent court in Shiraz had announced that no lawyer had been chosen. In the absence of any chosen lawyer, the court would ask the Bar Association to appoint a lawyer;

������� (b)��� The first hearing of the trial would begin on 13 April 2000.

3. On the same case, the Special Representative sent a second letter to the Permanent Representative on 4 April 2000. In response to this communication, the Permanent Representative, by a letter dated 4 July 2000, informed the Special Representative as follows:

♦♦♦♦♦♦♦♦♦♦♦♦♦♦♦ In accordance with the relevant law, the Court acquitted five persons, due to insufficient evidence and sentenced 12 persons to imprisonment due to clear evidence and confession of the accused. The duration of detention would be included in prison terms. However, the case is still open and the accused and their lawyers have the right to appeal during 20 days after the issuance of the verdicts. ♦

7. A A letter dated 24 March 2000 from the Permanent Representative of the Islamic Republic of Iran to the United Nations Office at Geneva contained the following information in response to the Special Representative so letter dated 13 July 1999, written in conjunction with the Special Rapporteur on the promotion of the right to freedom of opinion and expression, concerning the student demonstrators who were reportedly attacked by members of the armed forces and members of the vigilante student group in the University dormitory of Tehran University:

��������� Considering the students clashes in Tehran, there is a difference between those who came to the streets because of their legitimate appeals and those who rioted. According to our information, the students did not participate in the riot. There were others who rioted in the streets when the students sit-in ended.

��������� The Islamic Republic of Iran so government policy is to study and examine the above-mentioned issues. The judiciary, within the framework of its legal duties, is following it up independently.

������� During the riots, 50 members of illegal groups were arrested, 30 of whom were

released on bail. The cases of another 20 arrested persons, including Seyed Djavad Emami, Forough Bahman pour and Nasiri, were referred to the Revolutionary Court.

�������� Criminal charges related to the law enforcement forces for entering the students �� dormitory without permission in spite of the rejection of any request for entering the dormitory by officials in charge were referred to the judiciary organization of the armed forces.

�������� To date, most of the perpetrators of the illegal actions have been brought to justice. The trial of the 20 members of the law enforcement forces, including Brigadier-General Farhad Nazari, former Deputy Chief of Tehran s law enforcement forces, on charges of illegal entry into the dormitory and attacking the students, is under way.

������� With the goal of rooting out the future possibility of any such incident, the case of any other perpetrators of illegal actions, including any person who might have planned and ordered the attack, is still open.